# CUMULATIVE IMPACTS ANALYSIS

TOWN OF WAVERLY SPOKANE COUNTY, WASHINGTON

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Prepared for:

# **Shoreline Update Coalition**

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### 1 INTRODUCTION

The Shoreline Management Act (SMA) Guidelines under Washington Administrative Code (WAC) 173-26-186(8)(d) states that, "To ensure no net loss of ecological functions and protection of other shoreline functions and/or uses, master programs shall contain policies, programs, and regulations that address adverse cumulative impacts and fairly allocate the burden of addressing cumulative impacts among development opportunities." Cumulative impacts are not specifically defined within either the SMA or the Shoreline Master Plan (SMP) guidelines. However, the National Environmental Policy Act provides a useful definition of cumulative impacts as:

The impact on the environment which results from the incremental impact of the action when added to other past, present, and reasonably foreseeable future actions regardless of what agency (Federal or non-Federal) or person undertakes such other actions. Cumulative impacts can result from individually minor but collectively significant actions taking place over a period of time (40 CFR § 1508.7).

This Cumulative Impacts Analysis is intended to develop a model of cumulative impacts on shoreline ecological functions within the Town of Waverly (Town). The intent of this analysis is to ensure that shoreline environmental designations and proposed SMP regulations will be protective of shoreline functions even when considering incremental actions that cumulatively have the potential to negatively impact those functions. Per the SMA Guidelines, the evaluation of such cumulative impacts should consider:

- i. Current circumstances affecting the shorelines and relevant natural processes;
- ii. Reasonably foreseeable future development and use of the shoreline; and
- iii. Beneficial effects of any established regulatory programs under other local, state, and federal laws.

Findings of this analysis may result in modifications to the draft SMP regulations if it is determined that cumulative impacts could result in a net loss of shoreline ecological functions over time. If such changes are made to the SMP regulations as a result of this report, a brief addendum will be prepared for this report that documents those changes and updates the model results accordingly.

The results of this analysis are based on a variety of inputs filtered through the draft environmental designations and their applicable level of land use restrictions. The inputs include anticipated growth, development estimates, and existing shoreline functions with particular emphasis on those that are most at risk. These are then analyzed based on the proposed protections in the updated SMP, other regulatory protections, and estimates of non-regulatory shoreline restoration. Further, it discusses how other local, state and federal regulations would address these potential impacts, and describes the net effect on the ecological functions and processes.

### 2 EXISTING CONDITIONS

The following summary of existing conditions in the Town of Waverly's shoreline area of Hangman Creek and the relevant natural processes is based on the *Shoreline Inventory and Characterization Summary Report* prepared by URS and J-U-B ENGINEERS Inc. in October 2012, and the June 2005 *Spokane County Proper Function Condition Stream Inventory and Assessment*.

### 2.1 Shoreline Environments

The Town of Waverly is within Hangman Creek reach numbers 8, which consists mostly of Shoreline Residential and Urban Conservancy designation.

### 2.2 Land Use

The Town of Waverly spans a 1,600 foot long portion of Hangman Creek at stream mile 39. SMP jurisdiction includes approximately 14.4 acres of lands along the creek. Land use within the shoreline jurisdiction is primarily vacant and includes an active channel and surrounding floodplains. Most of the shoreline is publicly owned with several small residential parcels along the outer periphery of the SMP jurisdiction.

# 2.3 Open Space/Public Access

The shoreline area between the residential parcels and the creek does contain roads or trails. This area remains natural open space.

### 2.4 Shoreline Modifications

Impervious surfaces within the shoreline jurisdiction include roads and building footprints along the periphery of the SMP jurisdiction.

## 2.5 Biological Resources and Critical Areas

### 1 Geologically Hazardous Areas

The Critical Areas Map as shown in the Spokane County Critical Areas Maps identifies the shorelines along Hangman Creek as geologically hazardous areas due to the Alluvium soil type.

### 2 Flood Hazard Areas

The majority of the shoreline jurisdiction is located within the creek's floodplain. Described in the *Shoreline Inventory and Characterization Summary Report*, the Town owns the majority of the lands surrounding the active channel and floodplain.

#### 3 Wetlands

Under Field Observations in the Summary Report, no wetland areas are present within the town limits. Additionally, any currently undocumented wetlands located within or adjacent to the Town, and which are associated with the shoreline, would also be subject to the Town's SMP regulations and CAO.

#### 4 Streams

Hangman Creek watershed drains more than 431,000 acres and spans two states and four counties. The Town of Waverly spans a 1,600-foot-long portion of Hangman Creek at stream mile 39. Hangman Creek is designated as a fish-bearing stream according to the Washington Department of Natural Resources (DNR) Water Type Base Map.

### 5 Habitat Classification/Plant Communities

The section of Hangman Creek that runs through Waverly is rated as functional-at-risk to the limited amount of non-native vegetation, erosion, and absence of large woody debris. The creek and adjacent lands are not maintained and are heavily infested with reed canarygrass and tansy, two non-native species that displace native vegetation. Only a few scattered patches of cottonwood and willows were noted.

### 6 Other Fish and Wildlife Habitat Conservation Areas

Wildlife along Hangman Creek, as observed during the Spokane County Proper Function Condition Stream Inventory and Assessment include great blue heron and water fowl.

### 3 EXISTING SHORELINE FUNCTIONS

The intent of the Town of Waverly SMP is to assure, at a minimum, no net loss of ecological functions necessary to sustain shoreline natural resources. As described in the Shoreline Inventory and Characterization Report (URS 2013), the shoreline zone within the Town provides several ecological functions that the SMA seeks to protect. Influenced by watershed processes, such as erosion and deposition, the hydrologic cycle, and nutrient transport and uptake, these functions provide ecological services that are less available outside of the shoreline zone.

Shoreline functions are often separated into three general functional categories for ease of assessment and description. These functional categories include habitat functions, water quantity (hydraulic) functions, and water quality functions. Table 1 outlines ecologic functions of the Town of Waverly shoreline jurisdiction and related processes that are at risk and must be protected by the SMP. The Functional Rating and Ecological Condition were taken from the *Spokane County Proper Functioning Condition Stream Inventory and Assessment* reported dated June 2005.

Table 1: Ecologic Functions of the Town of Waverly's Shoreline Jurisdiction

	Shoreline Function				
Reach	Water quantity	Water Quality	Habitat	Functional Rating	Ecological Condition
	Bank erosion due to	Town is a	Natural areas located	This reach is	Poor to
	limited shoreline	potential	along shorelines (Urban	functional-at-	fair
	vegetation	source for	Conservancy) best	risk with a no	
		significant	potential areas for fish	apparent	
		storm water	and wildlife habitat	trend.	
		runoff			
	Risk of flooding during	Warmer water	Shoreline conditions		
	infrequent flood	temperatures	along the town are		
	stages	due to loss of	degraded and heavily		
		riparian cover	dominated by a mixture		
RC8			of reed canary grass		
			and tansy		
		Sediment load	Vegetation is limited to		
		is moderate	a few scattered patches		
			of cottonwood and		
			willow trees		
			Erosion is influencing		
			riparian vegetation		
			growth and riparian		
			vegetation within reach		
			is limited in many areas		

There are several processes affecting shoreline ecological functions within the Town that are beyond the City's ability to control. Habitat functions are affected by the spread of invasive species along the shoreline zone by wind, water flow, animal droppings, and other means. Water quality is affected by agricultural runoff, urban runoff, limited erosion, and temperature.

Within the Town, several land use activities and natural processes affect shoreline ecological functions. Unlike the external processes listed in above, many of these land use activities and processes *can* be controlled by the Town, through a combination of regulations and land management activities.

Within the Town, habitat, water quality, and hydrologic functions are primarily affected by development, industry, and vegetation management. Riparian habitats are affected by land clearing and development, after which they become especially susceptible to invasive species establishment, which lowers the riparian habitat value for most species.

Water quality within the Town is largely affected by external processes but degradation can be exacerbated by erosion from concentrated surface runoff, and contamination from localized discharge of untreated stormwater. Erosion from runoff into the creek also affects water quality and aquatic habitat. Too much runoff can result in turbid water, which is harmful for fish.

Water quantity within the creek is primarily affected by external factors but impervious development has the potential to increase "flashy" flows and decrease summer base flows through rapid discharge of stormwater that would otherwise infiltrate and recharge the aquifer over a longer period.

### 4 REASONABLY FORESEEABLE FUTURE DEVELOPMENT

This section discusses the estimated developments and other uses that are reasonably expected within the shoreline zone over a 20-year period.

## 4.1 Patterns of Shoreline Activity

In an effort to understand past shoreline impacts for the purpose of determining the cumulative impacts of past, present, and reasonably foreseeable future impacts, the preceding 20 years of shoreline permits issued in the Waverly SMP jurisdiction was researched, reviewed, and summarized. When combined with estimates of growth, as described below, this provides a reasonable tool for estimating future growth as well.

As a result, existing development along the shoreline jurisdiction is limited to urban conservancy and residential uses. They are also the type of development most likely to require a Substantial Shoreline Development Permit under the existing SMP. Based on the historical population estimates provided by the Washington State Office of Financial Management, the Town of Waverly has remained constant for the last 30 years. Since the 1980, the Town has held a population of around 100. As a result it is anticipated that future development will be limited.

# 4.2 Reasonably Foreseeable Future Development and Anticipated Impact to Shoreline Function

In general, areas with development potential are limited to few vacant residential lots. The majority of areas under SMA jurisdiction within the town are owned by the City and not developable. The following table provides a summary of reasonably foreseeable future development within the Town. The information provided in this table was provided by the Shoreline Inventory & Characterization Summary Report (October 2012).

Table 2: Foreseeable Future Development

Shoreline Environmental Designation	Possible Future Developments	Anticipated Impact to Shoreline Function
Mixed use & Shoreline Residential	Waverly has not grown in any significant way for decades. No proposed shoreline development is anticipated. There is an existing right of way for a bridge over the creek.	Most of the lands adjacent to the creek are publicly owned by the Town of Waverly and are primarily vacant. There is little need for the bridge and it is unlikely to be built.
		Anticipated impacts would include the introduction of untreated stormwater discharge to the creek, infestation of nonnative plants, erosion and

		downcutting, and lack of cover and shade.
Urban Conservancy	Possible grade control structures; enhancement and re-establishment of woody vegetation.	Reduce or stop downcutting and soil erosion. Woody vegetation would help to provide fish and wildlife habitat and reduce water temperatures in the area.

### 5 PROTECTIVE SMP PROVISIONS

Based upon the past, present, and reasonably foreseeable actions described in Section 4 above, certain shoreline uses appear to have the greatest potential to result in losses of ecological shoreline functions due to incremental actions over time. These uses are analyzed by shoreline environmental designation SED to determine whether they would be allowed outright through an exemption, allowed with a shoreline substantial use application, potentially allowed as a conditional use, or outright prohibited. In addition to the general allowances and prohibitions associated with each SED, there are several additional shoreline regulations that further protect shoreline environmental functions. These are described in Sections 5.1.2 through 5.1.6. Following this, Section 5.2 describes other state and federal regulatory programs that function to protect shoreline ecological functions. Lastly, Section 5.3 describes other activities that are expected to enhance shoreline ecological functions and should be considered together with potentially detrimental anticipated development and recreation effects to assess the potential for a net loss or gain of shoreline ecological functions.

# **5.1 Environment Designations**

The first level of protection provided by the SMP is the recognition of three different shoreline environment types in the Town of Waverly: Urban Conservancy, Shoreline Residential, and Aquatic. Shoreline environment designations are used to classify the shoreline areas. Pursuant to the SMP update guidance, shoreline environment designations should correspond to local shoreline conditions, including ecological functions and shoreline development and provide "the framework for implementing shoreline policies and regulatory measures specific to the environment designation" (WAC 173-26-191 (1)(d). The Shoreline Environmental Designations for Waverly are based on existing and proposed land use patterns, the biological and physical character of the shoreline as described in the Shoreline Inventory and Characterization Summary Report, URS, November 2012, and the goals and aspirations of the community expressed through the local comprehensive plan.

Shoreline Coalition Shoreline Master Program Environment Designations, URS, June 2013 outlines the three different environmental types in the following manner:

**Aquatic Environment:** The purpose of the "aquatic" environment is to protect, restore, and manage the unique characteristics and resources of the areas waterward of the ordinary high water mark.

**Urban Conservancy Environment:** The purpose of the "urban conservancy" environment is to protect and restore ecological functions of open space, floodplain and other sensitive lands where they exist in urban and developed settings, while allowing a variety of compatible uses.

**Shoreline Residential Environment:** The purpose of the "shoreline residential" environment is to accommodate residential development and appurtenant structures that are consistent with this chapter. An additional purpose is to provide appropriate public access and recreational uses.

Table 3: Summary of the Shoreline Master Program Policies and Regulations

SMP Chapter with SMP Goal, Policy or Regulation	Purpose of SMP Provision	Key General Ecological Functions Protected
Chapter 2: Environmental Designations	Defines and maps the shoreline jurisdiction in the Town and defines and maps the environment designations of all the shorelines of the state in the Town. Policies and regulations specific to the three designated shoreline environments (Shoreline Residential, Urban Conservancy, and Aquatic) are detailed in this chapter.	All, with focus on preserving and enhancing shoreline ecological functions.
	Specifically, the environments are the key to providing appropriate and specific regulations to ensure no net loss in both developed and undeveloped areas with high functions.	
Chapter 3: Goals and Policies	The policies are designed to protect against adverse effects to the public health, the land, its vegetation and aquatic life and wildlife, and the waters of Hangman Creek and its aquatic life. The goals and policies address specific shoreline use and conservation and restoration.	Focuses on no net loss, including the protection of water quality, erosion control, storm water systems, and fish and wildlife habitat
Chapter 4: Regulations General Regulations	Sets forth policies and regulations governing specific categories of uses and activities typically found in shoreline areas. The policies and regulations cover the following uses and activities: Agriculture, Aquaculture, Boating Facilities, Commercial Development, Forest Practices, Industry, In-Stream Structures, Mining, Recreational Development, Residential Development, Transportation and Parking, and Utilities (Primary and Accessory).  Specifically, it contains the requirement that all specific shoreline uses meet no net loss.	All, with specific focus on the unique aspects of specific uses that require specific and unique requirements to assure no net loss.
Specific Shoreline Uses		

	Provides policies and regulations for those activities	
Shoreline	that modify the physical configuration or qualities	
Modifications	of the shoreline area, such as shoreline stabilization, clearing and grading, dredging and fill, and overwater structures.	All, with focus on protecting habitat, water quality and
	Specifically, it contains the important shoreline modification matrix that describes what modifications are allowed in each environmental designation.	water quantity.

### 5.2 Buffers and Setbacks

Shoreline buffers and building setbacks protect the shoreline environment by limiting development and use within a reasonable distance from the shoreline, ensuring no further degradation of the existing shoreline environment. Shoreline buffers vary between 25 and 100 feet and generally follow the vegetation conservation boundary identified in the shoreline inventory. Buffer reductions in all SEDs may be granted by Shoreline Variance Permit; however, sites which have had buffer widths reduced or modified by any prior action are not eligible for buffer reduction.

Proposed building setbacks vary depending on the SED. A 15-foot setback is required within the Urban Conservancy SED. The Shoreline Residential SED each require a 10-foot setback. The SMP allows the following developments within the building setback area when accessory to a primary structure:

- Landscaping
- Uncovered decks or patios
- Paths, walkways, or stairs
- Building overhangs, if not extending more than 18 inches into the setback area

# **5.3 Shoreline Vegetation Conservation Measures**

Shoreline vegetation plays a number of functional roles by providing bank stability, habitat and wildlife corridors, shade and cover, and wood and organic debris recruitment. Vegetation conservation measures ensure that vegetation within the shoreline jurisdiction is protected and/or restored when damaged or removed by development activities. Vegetation conservation also improves the aesthetic qualities of the shoreline.

The proposed SMP requires vegetation conservation measures for most projects proposing vegetation removal. For new development, expansion, or redevelopment, all clearing and grading activities must comply with the SMP and receive a substantial development or conditional use permit for work done in the Shoreline Residential or Aquatic SED. A vegetation management plan, describing the vegetative conditions of the site and summarizing functions provided by existing vegetation, is required for projects that propose removal of mature trees or shrubs. Removal of vegetation from within the shoreline buffer also requires submittal of a vegetation management plan. Mitigation, in the form of native vegetation

replacement, may be required. The Town may also require a performance surety as a condition of shoreline permit approval to ensure compliance with the SMP.

Exceptions to proposed shoreline conservation measures include activities related to maintenance of existing yards or gardens; noxious weed removal; and dead or hazardous tree removal. Pruning and thinning of trees for maintenance, safety, forest health, and view protection are also exempt from the requirement to obtain a Shoreline Permit, if a letter of exemption is issued, and if conducted on/or within the following areas:

- Public land
- Utility corridors
- Private residential land buffer areas

Pruning and thinning for view maintenance on public and private lands are subject to conditions to ensure that pruning activities are conducted in a way that ensures the continued health and vigor of shoreline vegetation.

Adherence with the Shoreline Critical Areas Ordinance (CAO) regarding the application of pesticides, herbicides, fertilizers, or other chemicals is required for all vegetation removal activities.

## 5.4 Shoreline Hardening Restrictions

Bulkheads and other hard shoreline stabilization structures can disrupt natural shoreline processes and destroy shoreline habitats. The proposed SMP encourages the use of nonstructural methods (e.g., building setbacks, relocation of the threatened structure, soil bioengineering with vegetation, groundwater management, and planning and regulatory measures to avoid the need for structural stabilization) instead of shoreline hardening measures. New structural stabilization methods require a Shoreline Conditional Permit and will be permitted only under the following conditions:

- Evidence shows that an existing primary structure is in danger from shoreline erosion caused by wave action and river currents.
- Nonstructural measures are not feasible or not sufficient.
- An engineering or scientific analysis shows that damage is caused by natural processes.
- Structural stabilization will incorporate native vegetation and comply with the mitigation sequencing in Section 6.5.

The SMP also includes provisions allowing for repair, maintenance, and replacement of existing shoreline stabilization structures, so long as the location and footprint of the replacement structure remain similar.

New or replaced shoreline stabilization structures must comply with SMP Regulations and require the submittal of design plans, a design narrative, and engineering or scientific reports prepared by a qualified professional.

### 5.5 Avoidance and Minimization Standards

To achieve no net loss of shoreline ecological functions, applications for proposed shoreline modifications or developments must demonstrate that the proposed project meets the Town Avoidance and Minimization standards. These standards require the applicant to first seek opportunities to avoid impacts to sensitive shoreline areas, including the Riparian Habitat Area and shoreline CAOs. Where impacts cannot be avoided, they must be minimized to the extent practicable and remaining impacts must be mitigated. Mitigation for unavoidable impacts to sensitive shoreline areas typically includes shoreline restoration. Mitigation measures will be applied in the following order of priority:

- i. Avoiding the impact altogether by not taking a certain action or parts of an action;
- ii. Minimizing impacts by limiting the degree or magnitude of the action and its implementation by using appropriate technology or by taking affirmative steps to avoid or reduce impacts;
- iii. Rectifying the impact by repairing, rehabilitating, or restoring the affected environment;
- iv. Reducing or eliminating the impact over time by preservation and maintenance operations;
- v. Compensating for the impact by replacing, enhancing, or providing substitute resources or environments; and
- vi. Monitoring the impact and the compensation projects and taking appropriate corrective measures.

Mitigation sequencing is required for all proposed shoreline uses and development, including uses that are exempt from a Shoreline Substantial Development Permit.

# 5.6 Shoreline Critical Areas Regulations

The Town's shoreline CAO provides regulations for development within critical areas located within SMP jurisdiction. Designated critical areas within the shoreline jurisdiction include wetlands, fish and wildlife habitat conservation areas, and geologically hazardous areas. Development is generally restricted from occurring within a critical area without a site specific analysis of potential impacts to the critical area and proposed mitigation. Regulation of critical areas within the shoreline jurisdiction will be administered as part of the CAO guidelines that are being developed specifically for the SMP update. All use, modification, or development proposed within the shoreline jurisdiction must comply with the Town's Critical Areas Regulations.

# 5.7 Beneficial Effects of Other Established Regulatory Programs

Federal and state regulations also provide mechanisms that aim to avoid adverse impacts to shoreline ecological functions. In addition to local regulations, several state and federal agencies have regulatory authority over resources within the Town's shoreline jurisdiction. These regulations help manage potential cumulative impacts to shorelines. The following state and federal regulations may apply to activities and uses within the City's shoreline jurisdiction to avoid impacts.

### 1 Washington Department of Fish and Wildlife

The Washington Department of Fish and Wildlife has jurisdiction of in- and over-water activities up to and including the ordinary high water mark, as well as any other activities that could "use, divert, obstruct, or

change the bed or flow of state waters." These activities in the Town of Waverly include, but are not limited to, installation or modification of shoreline stabilization measures and accessory structures such as culverts, and bridges and footbridges. These types of projects must obtain a Hydraulic Project Approval from WDFW, which will contain conditions intended to prevent damage to fish and other aquatic life, and their habitats. In some cases, the project may be denied if significant impacts would occur that could not be adequately mitigated.

### 1 Washington Department of Ecology

The Washington Department of Ecology may review and condition a variety of project types in the Town of Waverly, including any project that requires a shoreline Conditional Use Permit or Shoreline Variance, and any project that disturbs more than 1 acre of land. Project types that may trigger Ecology involvement include shoreline modification proposals and wetland or stream modification proposals, among others. Ecology's three primary goals are to: 1) prevent pollution, 2) clean up pollution, and 3) support sustainable communities and natural resources. Their authority comes from the State Shoreline Management Act, Section 401 of the Federal Clean Water Act, the Federal Water Pollution Control Act, the Federal Coastal Zone Management Act of 1972, the State Environmental Policy Act, the Growth Management Act, and various RCWs and WACs of the State of Washington.

### 2 U.S. Army Corps of Engineers

The U.S. Army Corps of Engineers (Corps) has jurisdiction of in- and over-water activities up to and including the ordinary high water mark, as well as any associated wetlands. These activities in the Town of Waverly include, but are not limited to, installation or modification of shoreline stabilization measures and accessory structures such as culverts, and bridges, footbridges and restoration activities.

These types of projects must obtain a Section 404 Clean Water Act permit, which will contain conditions intended to prevent damage to Waters of the United States including Rock Creek. In some cases, the project may be denied if significant impacts would occur that could not be adequately mitigated.

### 3 TMDL's

Ecology and the SCCD are developing TMDLs because several parts of Hangman Creek were identified on the 1998 303(d) list of impaired waters for not meeting state water quality standards for fecal coliform, dissolved oxygen, pH, and temperature. In conversations with Elaine Snouwaert with Ecology's Water Quality Program, it appears that, out of all the TMDL factors, temperature is probably the most relevant to the SMP update. This is because the SMP regulates the removal of riparian vegetation and encourages the restoration of riparian vegetation along creeks, which shades the water and assists with temperature issues.

### 5.8 Other Activities that May Protect or Restore Shoreline Functions

As noted in Table 4, opportunities for the restoration of shoreline ecological functions have been identified throughout the Town's SMP jurisdiction. These restoration opportunities are described in the Waverly Shoreline Restoration Plan prepared for the SMP (URS 2013). Implementation of these restoration projects is dependent upon volunteer interest or mitigation obligations associated with a

Shoreline Substantial Development Permit. Local environmental advocacy groups periodically work on tree planting and weed removal activities.

Future developments requiring a Substantial Shoreline Development Permit are likely to require mitigation if they involve habitat impacts that cannot be avoided. Where located near an identified shoreline restoration opportunity the Town is expected to work with applicants to include an identified restoration opportunity as part of the permit approval.

Other activities that are likely to protect or restore shoreline functions include

## 6 FINDINGS

Upon completion and review of Table 4, it appears that the SMP will maintain existing shoreline ecological functions in general. The SMA SED is likely to achieve a net increase in shoreline functions over the planning period. The increases are based on availability of shoreline restoration opportunities, public interest in volunteering for shoreline restoration projects, and anticipated shoreline mitigation activities associated with likely shoreline developments.

As it currently stands, the overall, or net, status of shoreline ecological functions is expected to remain at its current state. As noted in Table 4, where minor decreases are possible within a SED, recommendations for minimizing functional losses are provided that may help achieve no change over the planning period.

It should be noted that some of the factors that may degrade shoreline ecological factors are largely beyond the scope of the SMP, including managed flows on the river, limited native species and woody debris.

Shoreline Segment	Existing Conditions	Likely Future Developments	Potential Impacts	Effect of SMP Provisions	Effect of Other Development and Restoration Activities/Programs	Net Effect
	Land use within	Limited future residential	New construction will result in	Minimize effects of	The U.S. Army Corps of	Implementation of
	shoreline jurisdiction	is likely.	additional impervious surfaces	impervious surfaces by	Engineers (USACE) regulates	the SMP will be
	is a mixture of vacant		which could increase stormwater	limiting to what is	any discharge of dredged or	essential in
	natural areas and		runoff to the creek. This would	unavoidable; require	fill material into Hangman	minimizing impacts
	residential.		potentially add pollutant and	surface water filtration	Creek and adjacent wetlands.	to Hangman Creek
			nutrient delivery, adversely	where opportunity allows;	USACE would review any such	and adjacent
	Both banks of the		affecting water quality. This could	prohibit encroachment into	activity and require design	wetland habitats.
	creek are heavily		also impact infiltration recharge	floodplain and wetlands	modifications as necessary to	
	infested with reed		and groundwater discharge to the	without adequate	assure no net loss of wetland	Stormwater
	canary grass and		creek.	mitigation to offset impact.	habitat.	management
	tansy.					requirements,
Hangman			Fills into floodplains would reduce	Prohibit encroachment into	The U.S. Fish and Wildlife	minimization of
Creek			flood storage.	the floodplain. Where	Service is tasked with review	impervious surfaces
Reach 8				encroachment is	of projects for possible	and mitigation for
			New development improvements/	unavoidable require	impacts to federally listed	impacts to native
			modifications could potentially	mitigation that replaces	Endangered Species.	vegetation will
			reduce shoreline and wetland	lost floodplain habitat and		address impacts to
			habitat.	flood storage.	The Washington Department	the ecological
					of Ecology (WDC) also is	functions of the
				Where opportunity arises	charged with protecting	shoreline
				remove old fills in the	waters and wetlands within	environment.
				floodplain to restore	Washington State.	
				storage.		Flood storage will be
						retained or
						increased over time.

Table 4: Cumulative Impacts Summary Table

# Appendix A: No Net Loss Statement

### NET EFFECT ON ECOLOGICAL FUNCTIONS AND PROCESSES

The Shoreline Management Act Guidelines provided by the Washington State Department of Ecology requires jurisdictions to regulate new development within and adjacent to the shoreline is such a way as "to ensure no net loss of ecological function." The guidelines, as defined within WAC 173-26, require that shoreline master programs contain policies, programs, and regulations that address adverse cumulative impacts and fairly allocate the burden of addressing cumulative impacts to ensure no net loss of ecological functions and protection of other shoreline functions and/or uses.

The SMP update process has provided the opportunity for the Town of Waverly to establish baseline conditions within the shoreline, anticipated future impacts to shoreline habitat and functions, and identify restoration opportunities within the shoreline jurisdiction. Consistent requirements of the SMA and the associated guidelines, the Town of Waverly's SMP provides new shoreline environment designations, updated policies and goals, and updated development standards. The revised SMP provides better protection for shoreline processes and functions and are consistent with best available science in protecting shoreline resources.

Based upon the Cumulative Impacts Analysis and the Restoration Plan, it is anticipated that cumulative development and redevelopment actions taken over time, conducted in accordance with the Shoreline Master Program and associated regulations and requirements will result in either no net loss or a net improvement of shoreline function within the Town of Waverly.